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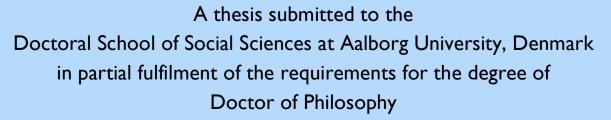
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# CAPITALIST DEVELOPMENT IN CONTEMPORARY SOUTHEAST ASIA Neoliberal Reproduction, Elite Interests, and Authoritarian Liberalism in the Philippines and Malaysia BONN JUEGO



March 2013



## CAPITALIST DEVELOPMENT IN CONTEMPORARY SOUTHEAST ASIA

### NEOLIBERAL REPRODUCTION, ELITE INTERESTS, AND AUTHORITARIAN LIBERALISM IN THE PHILIPPINES AND MALAYSIA

Bonn Juego

A thesis submitted to the Doctoral School of Social Sciences at Aalborg University, Denmark in partial fulfilment of the requirements for the degree of Doctor of Philosophy

#### **DECLARATION**

I solemnly declare that this PhD thesis is my own research work and that this has not been submitted to any university or institution for a degree award. All sources used and cited in this work are duly referenced and acknowledged.

**Bonn Juego** *PhD Candidate* 

Attested:

Johannes Dragsbaek Schmidt

Supervisor

#### DANSK RESUMÉ

fhandlingens formål er gennem analytiske, begrebslige, empiriske og teoretiske Aovervejelser at bidrage til en nytænkning og forståelse af den moderne Sydøstasiens politiske økonomi. Byggende på en kritisk metode afdækkes den historisk specifikke kapitalistiske udvikling herunder den neoliberale globalisering i regionen gennem en sammenlignende undersøgelse af udviklingen af to forskellige samfundsøkonomiske formationer i Filippinerne og Malaysia. Hovedargumentet bygger på den erkendelse at en forståelse af regionens specifikke type kapitalistisk udvikling kræver en analyse af strukturaktør dynamikken i globale og lokale akkumulationsregimer, som bygger på en metodisk dialektisk antagelse af både sammenhænge og modsigelser mellem processer, interesser, og former som er afgørende for den kapitalistiske akkumulation. Studiet undersøger især dialektikken mellem den fremherskende neoliberale reproduktion (dvs. reproduktionen af de institutioner og relationer, der er forbundet med neoliberal kapitalisme), den dominerende elite klasses interesse (dvs. de dominerende lokale og transnationale politisk-økonomiske klasser med interesse i profit maksimering, ophobning af rigdom og koncentration af magt), og en hybrid social form for autoritær liberalisme (dvs. en politisk-økonomisk samfundsorden, hvor en neoliberal økonomi opererer indenfor en autoritær politisk styreform). Den empiriske undersøgelse viser, hvordan elitens interesser former, mægler, forhandler eller modsætter sig den neoliberale reproduktionsproces og samtidig producerer og fremmer den sociale form for autoritær liberalisme. Endelig fremhæves det at den elite interesse-bårne proces via neoliberal reproduktion, som forstærker den autoritære liberalisme, er fyldt med indbyggede strukturelle modsætninger og aktør konflikter der både er latent og åbenbar.

Analytisk benytter afhandlingen et teoretisk grundlag byggende på en kritisk politisk økonomi ramme til at analysere specifikke forhold i den hegemoniske proces, interesser og former af den kapitalistiske udvikling i Sydøstasien, herunder Filippinerne, og Malaysia – en sådan teoretiske ramme kan også anvendes til at undersøge andre eksisterende og potentielle, eller mod-hegemoniske processer, interesser og former. Begrebsmæssigt, introduceres og udvikles de centrale begreber i neoliberal reproduktion, elitens interesser, og autoritær liberalisme, som er afgørende for at forstå den nutidige form for kapitalisme i Filippinerne og Malaysia. Empirisk fastsættes de ligheder, forskelle og dermed særtræk i den kapitalistiske udvikling på grundlag af disse begreber i sammenhæng med de særlige lokale akkumulationsregimer i Filippinerne og Malaysia, der i sammenligning omfatter faktorer som politisk historie, økonomisk specialisering, klasseformation, og sociale institutioner. Den empiriske redegørelse belyser gennem en række cases: arten af kapitalistisk mangfoldighed, som er betinget af den ulige udvikling i den globale kapitalisme; elitens forståelse og brug af den neoliberale ideologi og neoliberaliserings-processen; eksistensen af interne konflikter mellem elite interesser ved siden af politik-virksomheds alliancer i forsøget på at generere akkumulationen af herskende klassers interesser i disse specifikke neoliberale regimer; og graden af indlejring af institutioner og praksisser for autoritær liberalisme i forskellige socioøkonomiske og politiske sammenhænge. Teoretisk, som et resultat af disse analytiske, begrebslige, og empiriske bestræbelser, producerer undersøgelsen en kritisk teoretisk ramme - bestående af en synergi mellem klassisk marxisme, Robert Cox inspireret metode af historiske strukturer, og social konfliktteori - som et bidrag til en forklaring af kapitalistisk udvikling, der på samme tid, udfordrer, kritiserer, eller underbygger etablerede teorier, litteratur, og diskurser, der tilbyder forskellige fortolkninger af emner og fænomener som globalisering, stat-kapital relationer, regime formationer, stats-omstrukturering, elite dynamik, socio-politisk forandring, institutionelle reformer og økonomisk udvikling.

Samlet set, har undersøgelsens analytiske, begrebslige, empiriske og teoretiske bidrag betydning for den samfundsvidenskabelige forskning, især inden for udviklingen af politisk økonomi. Dermed har det normative konsekvenser for visioner og strategier i forhold til alternative fremtider og social forandring.

#### **ABSTRACT**

The study attempts to contribute to an understanding of the political economy of contemporary Southeast Asia in *analytical*, *conceptual*, *empirical*, and *theoretical* terms. It offers a critical explanation of the historical specificities of capitalist development in the region through a comparative examination of the evolution of two diverse domestic socioeconomic formations of the Philippines and Malaysia against the background of neoliberal globalization. It argues that an understanding of the distinctiveness of capitalist development in the region demands an analysis of the structure-agency dynamics in global and local accumulation regimes which entails a comprehension of the dialectical relationships (i.e., the interrelations and contradictions) between processes, interests, and forms in/of capitalist accumulation. In particular, the study examines the dialectics between the prevailing process of neoliberal reproduction (i.e., the reproduction of the institutions and relations associated with neoliberal capitalism), the interests of the dominant elite class (i.e., stakes of dominant local and transnational political-economic classes with vested interests in accumulation of wealth and power), and an emerging social form of authoritarian liberalism (i.e., a politicaleconomic regime whereby a neoliberal economy operates within an authoritarian polity). The empirical examination of the studied cases shows how elite interests shape, mediate, negotiate, or resist the process of neoliberal reproduction, producing and encouraging the social form of authoritarian liberalism. Importantly, it highlights the reality that the elite interests-driven process of neoliberal reproduction which reinforces authoritarian liberalism is replete with structural contradictions and agential conflicts in both latent and manifest ways.

Analytically, the study devises a framework using a critical political economy approach to analyze the specificities of the hegemonic process, interests, and form of capitalist development in Southeast Asia, the Philippines, and Malaysia – a framework which may also be utilized to examine other existing, prospective, or counter-hegemonic processes, interests, and forms. Conceptually, it introduces and develops the key concepts of neoliberal reproduction, elite interests, and authoritarian liberalism that are essential in understanding the contemporary shape of capitalism in the Philippines and Malaysia. Empirically, it establishes the similarities, differences, and hence specificities of capitalist development on the bases of these concepts in the contexts of the peculiar local accumulation regimes of the Philippines and Malaysia whose points of comparison include factors such as political history, economic specialization, class formation, and social institutions. The exposition of the empirical cases illuminates: the nature of capitalist diversity under conditions of combined and uneven development in globalizing capitalism; the realpolitik of the elite capture of the neoliberalism ideology and the neoliberalization process itself; the existence of elite conflicts alongside political-business alliances in the drive for accumulation of dominant classes in specific neoliberalizing regimes; and the degree of embeddedness of the institutions and practices of authoritarian liberalism in different socio-economic and political contexts. Theoretically, as an outcome of these analytical, conceptual, and empirical endeavours, the study produces a critical theoretical framework—derived from a synergy between classical Marxism, Coxian method of historical structure, and social conflict theory—as a contribution to an explanation of contemporary capitalist development which, at the same time, challenges, critiques, or substantiates established theories, literatures, and discourses that offer various interpretations of issues and phenomena like globalization, state-capital relations, regime formation, state restructuring, elite dynamics, socio-political change, institutional reforms, and economic development.

Overall, the study's analytical, conceptual, empirical, and theoretical contributions have implications for social science research, especially in the area of the political economy of development. Consequently, it has normative implications for the vision and strategies for alternative futures and social change.

There is no royal road to science, and only those who do not dread the fatiguing climb of its steep paths have a chance of gaining its luminous summits.

Karl Marx (1872), 'Preface to the French Edition'
 Capital, Volume One

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#### HISTORICAL EXCHANGE RATES

Philippine Peso (PHP) and Malaysian Ringgit (MYR) per US Dollar					
on 31 December					
	1995	1997	2000	2008	2010
PHP	26.22	39.90	50.01	47.52	43.84
MYR	2.54	3.89	3.80	3.31	3.08
Sources: Bangko Sentral ng Pilipinas (BSP) and Bank Negara Malaysia (BNM)					

1MDB 1Malaysia Development Berhad

1MP First Malaysia Plan Second Malaysia Plan 2MP 3MP Third Malaysia Plan Fourth Malaysia Plan 4MP Fifth Malaysia Plan 5MP 6MP Sixth Malaysia Plan Seventh Malaysia Plan 7MP Eighth Malaysia Plan 8MP 9MP Ninth Malaysia Plan Tenth Malaysia Plan 10MP

ACA Anti-Corruption Agency ADB Asian Development Bank

ADP Aéroport de Paris

AEDC Asia's Emerging Dragon Corporation

AEPF Asia-Europe People's Forum
AFTA ASEAN Free Trade Agreement
AHI Amsterdam Holdings, Inc.

APEC Asia Pacific Economic Cooperation

APT Asset Privatization Trust

ARCA Amended and Restated Concession Agreement

ASEAN Association of Southeast Asian Nations

ASEM Asia-Europe Meeting

ASNB Amanah Saham Nasional Berhad

BCIC Bumiputera Commercial and Industrial Community

BIT Bilateral Investment Treaty

BLR Base Lending Rate
BN Barisan Nasional
BNM Bank Negara Malaysia

BO Build-Operate

BOT Build-Operate-Transfer

BRICS Brazil, Russia, India, China, South Africa

BSP Bangko Sentral ng Pilipinas

CCM Companies Commission of Malaysia

CCT Conditional Cash Transfers

CDRC Corporate Debt Restructuring Committee

CENIS Center for International Studies, Massachusetts Institute of

Technology

CMMP Capital Market Master Plan COMELEC Commission on Elections ConCom Consultative Commission

CONCORD Constitutional Correction and Development

CPC Criminal Procedure Code

CPJ Committee to Protect Journalists

CPP Communist Party of the Philippines

Danaharta Pengurusan Danaharta Nasional Berhad

Danamodal Danamodal Nasional Berhad DAP Democratic Action Party

DBM Department of Budget and Management DCNS Direction des Constructions Navales

DOTC Department of Transportation and Communications

DTI Department of Trade and Industry

ECLA Economic Commission for Latin America – United Nations

EDSA Epifanio de los Santos Avenue EOI Export-Oriented Industrialization EPIRA Electric Power Industry Reform Act

EPU Economic Planning Unit ERP Economic Resiliency Plan ESP Economic Stimulus Packages

ETP Economic Transformation Programme

EUR Euro

EVAT Expanded Value-Added Tax

FDI Foreign Direct Investment FIC Foreign Investment Committee

FIDH Fédération Internationale des ligues des droits de l'Homme

(International Federation for Human Rights)

FMPRC Ministry of Foreign Affairs of the People's Republic of China

Fraport AG Frankfurt Airport Services Worldwide

FTZ Free Trade Zone

G-20 Group of Twenty
G7 Group of Seven
G8 Group of Eight

GATT General Agreement on Tariffs and Trade

Gerakan Gerakan Rakyat Malaysia (Malaysian People's Movement)

GLC Government-Linked Corporation

GOCC Government-Owned and Controlled Corporations

GPA Government Procurement Agreement
GTP Government Transformation Programme
GSIS Government Service Insurance System

HICOM Heavy Industries Corporation Malaysia Berhad

HLFC High Level Finance Committee HPAE High Performing Asian Economy

ICA Industrial Co-ordination Act

ICC International Chamber of Commerce

ICSID International Centre for Settlement of Investment Disputes
ICSID Convention Convention on the Settlement of Investment Disputes between

States and Nationals of Other States

ICT Information and Communications Technology

IFI International Financial Institution
IMF International Monetary Fund

IMP Industrial Master Plan

IPCMC Independent Police Complaints and Misconduct Commission

IPE International Political Economy
IPP Independent Power Producer

ISA Internal Security Act

ISI Import-Substitution Industrialization

IWK Indah Water Konsortium

JAFZI Jebel Ali Free Zone International

KDSB Kuala Dimensi Sdn Bhd

KLIA Kuala Lumpur International Airport

KLIFD Kuala Lumpur International Financial District

KLSE Kuala Lumpur Stock Exchange KPB Konsortium Perkapalan Berhad

KPPLB Koperasi Pembangunan Pulau Lumut Bhd

LEDAC Legislative-Executive Development Advisory Council

LIBOR London Interbank Offered Rate

LRT Light Rail Transit

MACC Malaysian Anti-Corruption Commission

Malaysia Inc. Malaysia Incorporated

MARA Majlis Amanah Rakyat (Council of Trust for the Indigenous

People)

MAS Malaysia Airlines

MCA Malaysian Chinese Association MDGs Millennium Development Goals

MIAA Manila International Airport Authority

MIC Malayan Indian Congress

MIDA Malaysian Industrial Development Authority

MILF Moro Islamic Liberation Front

MISC Malaysia International Shipping Corporation

MLAR Market-Led Agrarian Reform
MMC Malaysia Mining Corporation
MNC Multinational Corporation
MNLF Moro National Liberation Front

MOF Ministry of Finance
MOT Ministry of Transport

MP Malaysia Plan
MRT Mass Rail Transit

MSC Malaysian Securities Commission

MTPDP Medium-Term Philippine Development Plan MWSS Metropolitan Waterworks and Sewerage System

MYR Malaysian Ringgit

NAIA Ninoy Aguino International Airport

NAIA-3 Ninoy Aquino International Airport Terminal 3

Napocor National Power Corporation

NBER National Bureau of Economic Research

NBN National Broadband Network
NDP National Development Policy
NEAC National Economic Action Council
NEAC National Economic Advisory Council

NEDA National Economic and Development Authority

NEM New Economic Model
NEP New Economic Policy

NERP National Economic Recovery Plan

NFA National Food Authority
NIC Newly Industrialized Country
NKEA National Key Economic Area
NKRA National Key Result Area
NOC National Operations Council

NPA New People's Army NPL Non-Performing Loan

NSCB National Statistical Coordination Board

NSO National Statistics Office NVP National Vision Policy

OECD Organisation for Economic Co-operation and Development

OFW Overseas Filipino Worker

OPEC Organization of the Petroleum Exporting Countries

OPP Outline Perspective Plan
OPP1 First Outline Perspective Plan
OPP2 Second Outline Perspective Plan
OPP3 Third Outline Perspective Plan

PAIRCARGO People's Air Cargo & Warehousing Co., Inc.

PAC Public Accounts Committee

PAS Parti Islam Semalaysia (Pan-Malaysian Islamic Party)

PBAC Prequalification Bids and Awards Committee
PCIJ Philippine Center for Investigative Journalism

PDA Petroleum Development Act

PEMANDU Performance Management & Delivery Unity

PERNAS Perbadanan Nasional Berhad (National Corporation)

Petronas Petroliam Nasional Berhad

PHP Philippine Peso

PIATCO Philippine International Airport Terminals Corporation

PKA Port Klang Authority PKFZ Port Klang Free Zone

PKR Pakatan Keadilan Rakyat (People's Justice Party)

PMIP Pan-Malaysian Islamic Party

PMO Privatization and Management Office

PMP Privatization Master Plan

PNB Permodalan Nasional Berhad (National Equity Corporation)

PNCC Philippine National Construction Corporation

PNOC-EDC Philippine National Oil Company - Energy Development

Corporation

PPP People's Progressive Party
PPP Public-Private Partnership

PPP-BOT Public-Private Partnership – Build-Operate-and-Transfer

PR Pakatan Rakyat

PROTON Perusahaan Otomobil Nasional

PwC PricewaterhouseCoopers Advisory Services Sdn Bhd

RAM-SFP-YOU Reform the Armed Forces Movement – Soldiers of the Filipino

People – Young Officers Union

RRA Restricted Residence Act

SAP Structural Adjustment Programme
SARS Severe Acute Respiratory Syndrome
SEC Securities and Exchange Commission
SEDC State Economic Development Corporation
SPDP Sarawak Progressive Democratic Party

SPV Special Purpose Vehicle
SRA Social Reform Agenda
SRI Strategic Reform Initiative
SSS Social Security System
SUARAM Suara Rakyat Malaysia

SUHAKAM Suruhanjaya Hak Asasi Manusia Malaysia (Human Rights

Commission of Malaysia)

SWF Institute Sovereign Wealth Fund Institute

TM Telekom Malaysia
TNB Tenaga Nasional Berhad
TNC Transnational Corporation

TRIPS Trade-Related Aspects of Intellectual Property Rights

Agreement

TWN Third World Network

UDA Urban Development Authority
UMNO United Malays National Organisation

UMNO/BN United Malays National Organisation / Barisan Nasional

UN United Nations

UNITA União Nacional para a Independência Total de Angola

(National Union for the Total Independence of Angola)

USD United States Dollars

VAT Value-Added Tax

WBGB Wijaya Baru Global Berhad

WSF World Social Forum WTO World Trade Organization

YBB Yayasan Pelaburan Bumiputera

ZTE Zhong Xing Telecommunications Equipment Corporation

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With all my best, love, and thanks to family, friends, colleagues, and acquaintances, I humbly offer this PhD thesis on the political economy of Southeast Asia, the Philippines, and Malaysia as a contribution to academic knowledge and the movement for social justice and political-economic democracy towards the vision of social change. Thank you so much.

ASSESSMENT OF THE PhD THESIS "CAPITALIST DEVELOPMENT IN CONTEMPORARY SOUTHEAST ASIA -NEOLIBERAL REPRODUCTION, ELITE INTEREST, AND AUTHORITARIAN LIBERALISM IN THE PHILIPPINES AND MALAYSIA" SUBMITTED BY BONN JUEGO.

#### General Comments:

In the view of the assessment committee the dissertation addresses a most important contemporary problem, ie. the elite-politics behind the implementation of neoliberalism in socio-economic formations in the global capitalist system. The significance of the thesis should be understood as an effort to link the strategy of neoliberalism in the context of developing nations' position in the world economy. Simultaneously, the demonstration is made of the limits of neoliberal agendas in the two cases (the Philippines and Malaysia) as well as pointing to the need to take a more in-depth analysis of the way local elites manipulate the created opportunities to suit their interests.

Consequently, the thesis is a contribution to the body of literature and research on this evolution and in our opinion is bound to have relevance for students of development and international political economy as well as area-specialists on Southeast Asia.

The author displays a strong commitment to bridging the gap in the distribution of wealth between participants in the national economies of the Philippines and Malaysia by specifically focusing on the source and agency of inequalities. The candidate's background with specific knowledge of the Philippines but also of Malaysia allows him to do so in a convincing manner.

#### Presentation and Discussion of the Contents:

The dissertation is composed of an introduction, a chapter on the analytical framework, a chapter on the process of neoliberal reproduction, a chapter on elite interests and their modus operandi in both countries, a chapter on the concept of "authoritarian liberalism" and its application to Southeast Asia, and the last section discusses the conclusions that can be drawn from the study.

Although the main problematique of the study is: "How has capitalism evolved in Southeast Asia since 1997?" which in the view of the committee could lead to a descriptive narrative, Bonn Juego (BJ) didn't fall into the trap. Instead, the study is strong on the levels of analysis, development of concepts, as well as presentation of a wealth of literature, empirical evidence and theoretical savvy.

However, the question remains as to whether a less delimitated problem-formulation could not have made the thrust of the thesis more attractive to students of development in general and the two cases in particular. The periodization of the analysis, ie. since 1997, weakens the need to understand "historical capitalism" as a process of "longue durée" (Braudel). Despite this shortcoming, it must be said that the study succeeds in conceptualizing the state of capitalist development in the region since 1997.

The thesis makes the argument that the understanding of the distinctiveness of capitalist development in the region, in the context of neoliberal globalization, necessitates an analysis of the structure-agency dynamics in global and local accumulation regimes. This approach entails a comprehension of the dialectical relationship (the interrelations and contradictions) between the processes, interests, and forms in/of capitalist accumulation. The study thus wants to illuminate the dialectics between the reproduction of the institutions and relations associated with neoliberal

reproduction, the role of the dominant elite class (both local and transnational) with vested interest in accumulation of wealth and power, and last but not least the emerging socio-economic-political form of authoritarian liberalism (combining a neoliberal economy within an authoritarian polity).

The <u>Introduction</u> sketches the main objective of the study which is "to provide a dynamic analysis of historical processes, relations, continuities, and change in contemporary capitalist development in developing countries of Southeast Asia."

The central concept of capitalism is defined in this study as a mode of production in which capital (principal means of production in the form of money, property, or other material wealth) is privately owned and controlled by a minority propertied capitalist class who in turn commodifies and expropriates the surplus value produced by the majority.

BJ states that central to the survival and reproduction of this exploitative relationship is the process of accumulation which is to be understood as the process of using existing political and economic leverage to make and produce more wealth and power.

Seen in this light neoliberalism or neoliberalization is the latest phase of capitalist development. The embedded relations within and between market, state, and society in the context of neoliberal globalization prioritize capitalist values of the "private" over the "public" and of profits over peoples, as well as making states and social institutions work for markets.

BJ tells us from the outset that the thesis should not be regarded as a neutral academic endeavor. Leaning on the Swedish development economist, Gunnar Myrdal, who rejected the Weberian idea of value-free social science, BJ states his normative valuations: "the points of view of the analysis and critiques in this study are premised upon its unequivocal embrace and promotion of the values of social justice and political-economic democracy."

<u>Chapter 1</u> presents and develops the analytical framework of the thesis. In so doing it proposes to establish a critical political economy approach to an analysis of the specificities of capitalist development by building on a critique of established literature and theories of political economy in the comparison of the two different cases of the Philippines and Malaysia navigating within the global capitalist economy.

The chapter fulfills the task of 1) reviewing the related scientific literature in the study of Southeast Asia, the Philippines and Malaysia; 2) designing the conceptual and theoretical framework for the analysis; and 3) discussing the empirical methodology.

The review of the existing political economy literature on Southeast Asia is interpreted as having evolved around three main theoretical themes: a) development theory; b) state theory and c) theories of state-market-society relations. The bulk of the presented literature and theories pre-date the 1997-East Asian crisis!

The three theoretical themes are critically summarized and presented. With regard to *development theory*, the modernization approach is identified as related to the political aim felt by the United States to control the evolution of the post-colonial world. Especially in Southeast Asia, the attempt was made to install a mindset which would promote a process of Westernization, ie the adoption by these countries of "modern" institutions and values similar to the stable institutions and rules-based system of Western countries. According to BJ, the disregard for the historical specificities of the region by the modernization paradigm resembled the colonial ideology of "orientalism" (Edward Said).

Although BJ does mention the Vietnam War as part of the strategy of protection and promotion of US material and ideological interests, a few comments concerning the context of the emerging Cold War and the rise of national liberation movements in the Third World especially Southeast Asia would have contributed to a better understanding of the historical context. Seen in this way modernization theory was, as such, a response to the challenge posed by era of decolonization and the emergence of nationalism and socialism.

While modernization theory tried to put the blame for the underdevelopment of the former colonies on these societies themselves (blaming the victims!) dependency theory emphasized the unequal relationship in the world economy between the center and the periphery. The historical roots of modern dependency go back to the economic nationalism of catching-up strategy (Alexander Hamilton, Friedrich List) to the UN Economic Commission for Latin America's recommendations of import-substitution as a strategy of industrialization (Paul Prebisch). The implication being that development demands a national effort and is not inherent to the workings of the international economy.

The Marxist-oriented dependency school which arose as a reaction to modernization theory is presented and discussed by BJ in a critical analysis. The point is implicitly made that this dependency paradigm is more a theory of underdevelopment than development per se and that it shows weakness in explicating "the mutations in the system of global, regional, and national capital accumulation since the 1970s and how this impacted on capitalist development in Southeast Asia."

The counter argument however could be that the acceptance by the United States of the strategy of late development as exemplified by the New Industrializing Countries (the NICs) of East Asia was determined by the geopolitical strategy of countering the challenge of nationalist and socialist forces in Asia. Taking this context into consideration does not diminish the validity of the dependency paradigmatic explication for this period. Furthermore the school of World System Analysis which is closely related to dependency did take the mobility of countries within the world economy and the lifespan of "historical capitalism" into consideration.

The second main theme in the existing literature on the political economy of Southeast Asia is *state theory* which according to BJ imposed itself as a response to the changing forms of state power in the region brought about by the global economic crisis of the 1970s that ushered in the neoliberal phase of capitalist development.

Three competing approaches have defined the terms of the debate concerning the research area related to the theories of state-market-society relations in the context of the impressive economic performance in East and Southeast Asia. These are said to be 1) neoclassical economics; 2) Weberian historical institutionalism; and 3) Marxist social conflict theory. The research literature of the three approaches is presented and discussed in an analytical and loyal manner.

While the free market camp of neoclassical economists ascribe the success of the region to market-driven liberalized production and finance in spite of state intervention, the developmental state camp of the historical institutionalists argue that the high growth record with equity was due to the activism of state intervention in the economy through policies of protection and regulation. The alternative to these market-state approaches is the social conflict theory of the Murdoch School that does not essentialize or abstract neither the state nor the market, but delineates the structures of power in the origin and reproduction of state institutions and markets alongside the intrinsic conflicts in the process of social change.

BJ finds the theoretical and analytical tools of the social conflict theory as most appropriate in encouraging a comparative political economy perspective, such as that of the thesis, in analyzing the evolution of neoliberal reproduction, elite interests and authoritarian liberalism in the Philippines and Malaysia.

Methodologically, BJ places the thesis within the confines of critical political economy which focuses on l) the *structures* by situating the phenomena within the broader context of the global and local dynamics of capitalism; 2) the *relations* involved allowing for an inquiry into questions of power, interests, and ideology among the actors involved; and 3) the *processes* of emergence and evolution of contradictions and conflicts which provide for a dynamic rather than a static analysis of social change.

BJ shows a capacity of establishing a dialectic framework whereby concepts and the interaction of forces are developed to assist in the analysis of the development of the two cases. The dialectical frame of reference allows for the main argument of the thesis that neoliberal reproduction in Southeast Asia contains contradictions whose process is mediated at the national and transnational levels by conflicting elite interest and thus engendering a contradictory social regime of institutionalizing and deepening authoritarian liberalism in the Philippines and Malaysia, respectively.

In the view of the committee a caveat to the establishment of this framework is that it doesn't seem to incorporate the countervailing forces such as other actors of civil society. But this lacuna is done by choice. As BJ points out: "neoliberalization is regarded here as the prevailing social process in Southeast Asia; elites as the dominant social force in capitalist relations; and authoritarian liberalism as an emergent social regime in the region." Nevertheless, he acknowledges the existence of a counter-hegemonic structure and its potential for social change at some point. But "a muchdetailed study on the dynamics within this counter-hegemonic structure is no doubt an important field of inquiry for another research project." The rationalization for this choice can be discussed and the assessment committee believes that going beyond this self-imposed limitation would have strengthened the contribution. We believe BJ would be qualified to touch upon this aspect of the changes taking place in Malaysia and the Philippines in the public lecture.

<u>Chapter II</u> examines the formation of capitalist structure in Southeast Asia by understanding the process of neoliberal reproduction at the global level and its manifestations through the distinctive local accumulation regimes of Malaysia and the Philippines. A key aim is to illustrate the diversity of capitalism in the region as the historical, economic, social, and class specificities in the two respective countries to a great degree define the structural and relational configuration of accumulation under the regime of neoliberal globalization.

BJ discusses the transition to the new hegemonic model of economic discourse and practice which led to the demise of the Keynesian economic paradigm in the advanced industrial economies, the dismantling of the import-substitution industrialization experiments in Latin America, and the challenge to the Asian capitalist development states. BJ defines the phenomenon in the following manner:"But more than just an idea as a new configuration of liberal economics, neoliberalism is both a class project to secure the hegemony of capital over labour and a capitalist process involving new strategies for protecting and promoting the logics of accumulation and commodification."

The process of implementation of neoliberal strategies in the different societies depends on the domestic conditions, the political background, and the particularities of the historical process of neoliberalism's penetration. Therefore the concept of "neoliberal reproduction" reflects the process

whereby both capitalist production itself and the institutional and/or relational conditions are established in order to further continued productive accumulation.

The chapter is organized in five interconnected sections. 1) The first offers an operationalization of the concept of "neoliberal reproduction" which is treated as an inherently contradictory process of accumulation involving both a convergence of the institutions as well as practices of neoliberalism across nations and a divergence of neoliberalism's socio-economic and political consequences between and within societies. 2) The second section discusses the global background of the contemporary evolution of capitalism by taking into consideration the relationship of crises [that of 1997 and especially that of 2008] and neoliberalism. This is done by focusing in a historical perspective and empirical appraisal of international and Asian regional responses. 3) & 4) These two sections analyze the cases of the Philippines and Malaysia by looking at the particular processes of neoliberalization in specific spatio-temporal contexts. The purpose is to offer an alternative reading of the peculiarities of accumulation processes in different political-economic regimes so as to comprehend the nature of capitalist diversity even in a Southeast Asian context. 5) The last section concludes the chapter with a comparison of the processes of neoliberal reproduction in the region in general and in the Philippines and Malaysia in particular.

BJ displays a strong ability for theorizing the constituting elements of contemporary capitalism: crises and neoliberalism. He is well versed in the theoretical and empirical research literature and is able to produce a convincing case and narrative. This is important as understanding the essence of these phenomena can point to the need and process of developing a counter hegemonic model or bloc of forces.

Understanding the complexity of the relationship between crises and neoliberalism is important. BJ criticizes the critics from the left who seem to view crises as having a dysfunctional impact on the system. However, as he writes: "the almost 40-year history of neoliberalism suggests that crises have been more functional, rather than dysfunctional, to its perpetuation in terms of capitalist social relations, market-led development strategies, and neoliberal restructuring."

The explication is that what we are witnessing on a world scale is a redistribution of the world's created economic surplus in favor of elites (economic and political). The disparity between the super wealthy minority and the poor and middle classes has never been greater in the global economy and domestic capitalist economies. This recognition justifies the thesis's attention to the role of elites in the neoliberal reproduction in the Philippines and Malaysia.

The treatment of neoliberal reproduction in the two cases will be appreciated by students of development and specialists of Southeast Asia. The assessment committee however feels that the analysis would have gained by having included a short discussion of the social costs of the implementation of the regime of neoliberalism in the two societies.

<u>Chapter III</u> looks at the aspect of agency on the ground, so to say. That is the manner which the dominant class and social forces with vested interests in accumulation --or what BJ calls the elite interests that drive the process of neoliberalization-- wield power within the capitalist structure. Also discussed are empirical cases of current controversies involving a couple of interrelated phenomena, ie. elite capture of the ideology of neoliberalism and the process itself and secondly the existence of elite conflicts alongside political-business alliances under the neoliberalization accumulation regime of the Philippines and Malaysia.

The empirical cases presented are particularly well chosen in order to demonstrate the phenomenon of struggles within the elites in order to gain benefits for themselves. The dilemma for societies under the sway of neoliberalization processes is related to the question of governance required by neoliberalism's weakness at generating growth for the global capitalist economy. Borrowing from David Harvey, BJ argues that "the wealth acquired by the ruling elites is not from growth but through the process of 'accumulation by dispossession."

The assessment committee appreciates the fact that focusing on elite interests and elite conflicts contributes to a better understanding of the political repercussions on the domestic scene in both the Philippines and Malaysia. The empirical evidence presented is convincing as to the political instability brought about by these elite-contradictions surrounding the economic surplus. Especially under the regime of neoliberalism which opens the door to shaky dealings and corruption behind "elite capture" and "elite conflicts".

The committee would have found it worthwhile if some reflections had gone beyond politicians and businessmen. For example taking the role the illegal economy and the way powerful criminal communities often play in the case studies. How these are tied into global financial network. Acknowledging the importance of this phenomenon and its modalities would have strengthened the argumentation.

Furthermore, the committee finds that situating the discussed elites in the social and cultural contexts in which they operate (church/mosque, civil society, trade unions, interest groups, etc. as well as international pressure groups and institutions could have given a more complete picture of the phenomenon. As the thesis stands the emphasis is largely on economic and political forces relegating the social/cultural background.

In any case, the question arises whether all clans and tendencies in the elite do not in the last instance share the same interest of dispossessing the rest of society, i.e. the producers and "lower" classes. In other words, isn't the question of governance mostly related to this divide rather than the clash of interests within the elite. Furthermore isn't there a certain degree of contention and collusion in the process involving elite competition and interactions in a broader context involving players from different classes (also influenced by race, ethnicity, gender and age, among other factors.

We are certain that BJ is well aware of these aspects, which belongs to the toolbox of "social conflict theory." To a certain extent, many of the practices surfacing in his case studies can also be found in the global North. This could be a theme to touch upon in his lecture as it is related to the form of governance at a time of crisis of the existing hegemony of neoliberalism (Hank Overbeek: "Neoliberalism in Crisis").

When this is said and done, we have no qualms in accepting one of the conclusions of the chapter that "elite capture and elite conflicts pervade the process of the peculiar neoliberalist regimes in Southeast Asia."

<u>Chapter IV</u> addresses the logical question of how the elite interests-driven process of neoliberal reproduction creates the conditions for a particular political-form within which capitalist accumulation takes place. In other words, the chapter addresses the type of social regime that embeds an authoritarian politics in a neoliberal economy. The concept of "authoritarian liberalism" is applied in the context of the Philippines and Malaysia. However the philosophical and theoretical

underpinnings of the concept are not entirely home grown and its genesis owes much to a cocktail of conceptualizations. According to BJ these are:

- a) The "Kilpatrick Doctrine" which justified US support of anti-communist dictatorships and armed groups. This American policy, named after Jeanne Kilpatrick who was ambassador to the United Nations during the Reagan administration, posited that "authoritarian regimes" were much less evil than "totalitarian regimes."
  - The doctrine had principally a geopolitical dimension but it also did provide intellectual and ideological justification for Southeast Asian dictators (Marcos in the Philippines and Suharto in Indonesia).
- b) The "Asian values discourse" which was promoted by Asian leaders and intellectual during the 1990s as a critique of the argument behind the notion of universal human rights. Adherents of the discourse made a strong case for the necessity of authoritarianism for development while democratic opponent forces provided normative arguments based on the conviction that development must come with democracy.
- c) The "World Bank's effective state" notion during the mid-1990s which proposed the institutionalization of a complementary relationship between states and markets. The institution's recommendation was that states and other agencies such as labor unions should work for market forces and for profit-making activities of firms. In contrast, job security, demands for social entitlements, imposition of structural adjustments and other market distortions should be resisted and opposed.
- d) The political economy of Carl Schmitt's authoritarian liberalism is presented and discussed in the context of creating a new type of governance to protect the new economic order. In the words of BJ: "It is the project to creatively destruct liberal institutions so as to establish an order that is more likely to secure the hegemony of authoritarianism and free market capitalism."
- e) The global war on terror after 9/11 strengthened the tendency towards authoritarianism in the name of security in the context of Southeast Asian societies where identity conflicts are present and the struggle against economic inequality intensifying.

The result of the evolution of these discourses was to justify the transcending of democracy in the name of a higher logic: the imposition of a globalization of economic liberalism. According to BJ the resulting regime form (authoritarian liberalism) "is essentially anti-democratic as its governance system is more responsive to elites and market forces than to popular democratic forces" and thus most potent for the perpetuation of the strategy of accumulation by dispossession.

The chapter analyzes the different trajectories behind the institutionalization of authoritarian liberalism in the two cases under discussion. The argument is made that Malaysia is best understood as an authoritarian liberal state, rather than as a "developmental state," while the Philippines shows growing features of authoritarian liberalism rather than that of a "predatory regime." The emergence of this socio-political regime is recognized as one of the most distinctive characteristics of Southeast Asia.

The analysis of the two cases will be both informative and instructive to students of development and area specialists.

In the <u>Conclusion</u>, a summary of the findings and contributions of the thesis is presented. The study has aimed to offer a critical explanation of the evolution of capitalism since the crisis of 1997 in the context of the neoliberal phase of globalizing capital accumulation. The thesis has offered an analysis of the active interaction between structure and agency in a dialectical relationship

characterized by interrelations and contradictions between processes, interests, and forms which manifest themselves within a process of capital accumulation shaped by dominant elite interests under an emerging political-economic form.

#### Evaluation of the Thesis

The assessment committee recognizes the dissertation as an impressive contribution to the understanding of the contemporary global neoliberalization process as it unfolds in the context of Southeast Asia (specifically the Philippines and Malaysia). The level of ambition is high with regard to the treatment of the subject matter.

However the committee feels that a stronger problem-formulation than "How has capitalism evolved in Southeast Asia since 1997?" could have had a greater heuristic impact and would have better reflected the aim of the thesis.

This notwithstanding the end product shows a strong ability of theorizing and conceptualizing both the explanation of global neoliberalism and its implementation and institutionalization at the societal level in the two cases. The empirical evidence is well chosen to illustrate the conflicts within the elites for the gains of the imposition of authoritarian neoliberalism although the committee feels a certain discomfort. Elite interests (capture and conflicts) are not necessarily nor exclusively related to the phenomenon of the social structure of accumulation of neoliberalism. Is this regime of capital accumulation not implemented in order to dictate the mode of expropriation from the classes who do not belong to the elite? BJ could touch upon this question in the lecture.

The committee is unanimous in its recognition of the academic capability of Bonn Juego as demonstrated by the written dissertation. The committee is also satisfied with BJ's public lecture on the topic: "Can a democratic state form coexist with a non-democratic economic essence of capital accumulation and increasing polarization in the division of the economic surplus?"

In the oral session BJ has competently answered questions raised by the committee members. It is the opinion that the dissertation is a heuristic contribution to the theme of capitalist development and contemporary Southeast Asia.

For further developments of the dissertation in book form or article the assessment committee encourages Bonn Juego to reflect on the broader social context of class relations and the social dimensions of authoritarian liberalism.

The assessment committee recommends highly recommends that the PhD degree be awarded to Bonn Juego.

Professor Barry Gills

Professor Jane Parpart

7 title Jacques Hersh

June 3<sup>rd</sup> 2013 Aalborg, Denmark